

December 10, 2019

The Honourable Bill Blair, P.C., M.P.  
Minister of Public Safety  
269 Laurier Avenue West  
Ottawa, Canada  
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Dear Minister Blair,

Today is December 10, International Human Rights Day. Ironically, it also marks the 17<sup>th</sup> anniversary of Mohamed Harkat being placed under a security certificate, and the beginning of the ordeal which has continuously undermined his fundamental rights.

We believe it is urgent that you act on Mr. Harkat's case. Having been recognized as a refugee in Canada, Mr. Harkat has lived here for 24 years without ever being charged or convicted of a crime. Yet, because of the security certificate based on secretive information of questionable origin, Mr. Harkat continues to face deportation to Algeria where he will be at risk of prolonged solitary confinement, forms of treatment that constitute torture or other ill treatment, and unfair trial based on the fact that he has been publicly identified and described by Canadian officials as a terrorism suspect and security threat.

Our organizations have long decried the use of security certificates, which undermine the rights of the targeted individual by allowing information not normally considered "evidence" to be used against them, and preventing them or their counsel from accessing the whole case brought against them – essentially eliminating any hope of mounting an adequate and full defense.

We believe that security certificates should ultimately be eradicated from Canada's legal system, and that instead the government should focus on prosecutions under the *Criminal Code*, which would serve to protect the rights of the accused as guaranteed by the *Canadian Charter of Rights and Freedoms* and international covenants, and in accordance with the principles of fundamental justice. Despite this, security certificates were in fact significantly worsened through changes brought about with the adoption of the *Anti-terrorism Act, 2015*. Disappointingly, your government declined to address these issues in the recently passed *National Security Act, 2017*.

More immediately, we are writing because, as the new Minister of Public Safety, Mr. Harkat's fate is in your hands. Under section 42.1(1) of the *Immigration and Refugee Protection Act*, the Minister of Public Safety is granted the power to allow Mr. Harkat to stay in Canada where it is not contrary to the national interest. The courts have consistently relaxed Mr. Harkat's bail conditions over the years, and the Canadian Security Intelligence Service did not deem it necessary to file a risk assessment at Mr. Harkat's bail hearing in the fall of 2017. As his work colleagues and supporters have attested, and as court assessments and psychiatrists have demonstrated, Mr. Harkat is committed to leading a peaceful life and letting him stay would not be contrary to Canada's interests. Moreover, deporting a man to a risk of imprisonment and torture is clearly against Canada's national interest, as well as its international obligations.

We have closely followed the case of Mohamed Harkat since it came to the public eye in 2002. Under the very problematic security certificate regime, Mr. Harkat was imprisoned in maximum security for 43 months, spent years under house arrest, and faced some of the strictest bail conditions in Canadian history.<sup>1</sup> The original “evidence” against Mr. Harkat was destroyed and the allegations against him are based on the testimony of an informant who failed a lie detector test and was never cross-examined in court. Mr. Harkat has never been charged with, let alone convicted, of a crime.

Life under a security certificate has also had a profoundly negative impact on Mr. Harkat’s well-being. His arrest and time in solitary confinement, the severe conditions of his release and the threat of deportation to torture have resulted in chronic depression, post-traumatic stress disorder and insomnia. Sophie Lamarche-Harkat, Mr. Harkat’s wife, has also spoken of the stress upon her, their household and their family of living with constant Canada Border Services Agency surveillance and the threat of losing a loved one. Throughout all this, Mr. Harkat has gained a community that cares about him deeply. For them, he is simply “Moe,” a loving and soft-spoken man who is always ready to help those around him. They have been living in constant fear since deportation proceedings began four years ago.

Beyond the current impacts of living under a security certificate on Mr. Harkat’s well-being, he faces a credible threat of imprisonment, abuse and torture if, as your government is seeking, he is deported to Algeria.

Amnesty International has noted that the Algerian Code of Criminal Procedure allows those charged under anti-terrorism laws to be detained for up to 12 days without access to legal counsel or charge, and does not prohibit the use of confessions obtained under torture. Amnesty International has also reported on a case as recent as 2018, wherein a journalist was reportedly beaten and waterboarded, held in solitary confinement for over one month.

It is also important to note that courts in other countries, such as the UK in 2016<sup>2</sup> and Ireland in 2017,<sup>3</sup> have recognized these concerns and barred their governments from deporting individuals to Algeria as the individuals concerned faced a substantial risk of torture.

On October 26, 2017, Prime Minister Trudeau clearly stated: “I hope people remember to demand of governments, this one and all future governments, that nobody ever has their fundamental rights violated either through inaction or deliberate action by Canadian governments. Nobody ever deserves to be tortured. And when a Canadian government is either complicit in that or was not active enough in preventing it, there needs to be responsibility taken.”

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<sup>1</sup> Duffy, A. (2007, Apr 21). Harkat's bid for more freedom denied; judge rejects terror suspect's request for less supervision, more outings: Final edition]. The Ottawa Citizen. Retrieved from <http://bibliooottawalibrary.ca.ezproxy.bibliooottawalibrary.ca/ezproxylogin?url=/docview/241055941?accountid=46526>

<sup>2</sup> Parsons, V. (2016, Apr 18). Bid to Deport Six Terror Suspects Blocked After UK Judges Cite Torture Fears in Algeria. The Bureau of Investigative Journalism. Retrieved from: <https://www.thebureauinvestigates.com/stories/2016-04-18/bid-to-deport-six-terror-suspects-blocked-after-uk-judges-cite-torture-fears-in-algeria>

<sup>3</sup> O'Faolain, A. (2018, Aug 1). High Court quashes refusal by Minister of Justice to revoke deportation of Algerian. The Irish Times. Retrieved from: <https://www.irishtimes.com/news/crime-and-law/courts/high-court/high-court-quashes-refusal-by-minister-of-justice-to-revoke-deportation-of-algerian-1.3583222>

Consequently, we urge you, Minister Blair, to use this unique position and the discretion afforded under the law to exempt Mr. Harkat from deportation, end this 17-year ordeal and allow him to stay with his wife and community in Canada. Doing so would send a clear message, at the very start of your mandate, that defending human rights and eliminating mistreatment and torture go hand in hand with protecting the safety of people in Canada. It would also ensure that Canada upholds its commitments as a signatory to the UN *Convention Against Torture*. We do not want this government, or its successors, to have to once again apologize and pay compensation because your government refused to take the right action today.

We would appreciate a timely response to our letter, and if you would like more information or have any questions, we would be happy to meet with you to discuss it further.

Sincerely,



Tim McSorley  
National Coordinator  
International Civil Liberties Monitoring Group



Alex Neve  
Secretary-General  
Amnesty International Canada



Mustafa Farooq  
Executive Director  
National Council of Canadian Muslims

Endorsed by:

- Canadian Arab Federation
- Canadian Association of University Teachers
- Sofia Descalzi, National Chairperson

Canadian Federation of Students

- Canadian Unitarians for Social Justice
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- Council of Canadians
- Fred Hahn, President  
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- Gail Davidson, Executive Director  
Lawyers' Rights Watch Canada
- Monia Mazigh
- National Union of Public and General Employees
- NoWar-Paix
- Ottawa Raging Grannies
- Peggy Mason, President  
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- Sharry Aiken, Associate Professor  
Faculty of Law Queen's University
- Socialist Action
- Matthew Behrens, Coordinator  
Stop Canadian Involvement in Torture
- Vancouver and District Labour Council