



Public Safety Sécurité publique
Canada Canada

TOP SECRET/ /CEO (w/atts)

DATE:

File No.

MEMORANDUM FOR THE SENIOR ASSISTANT DEPUTY MINISTER

**SPECIFIED PERSONS ADVISORY GROUP
RECOMMENDATIONS:**

(Decision sought)

ISSUE

Transport Canada provided a list of specified persons to air carriers on
An updated version of this list should be provided to air carriers no
later than Your decision is sought on the appended Records of
Decision by

BACKGROUND

The Terms of Reference for the Specified Persons Advisory Group (Advisory Group) are
attached at **TAB 1**. The threshold for you to determine whether an individual should be
specified is *reasonable grounds to suspect that an individual poses a threat to aviation
security*.

CURRENT STATUS

.../2

Canada ¹³²⁹

TOP SECRET// **CEO (w/atts)**

-2-

RECOMMENDATIONS

Should you require additional information, please do not hesitate to contact me at
613-991-1970.



John Davies
Director General
National Security Policy Directorate

Enclosures:

Prepared by

00002
00002

UNCLASSIFIED

Specified Persons Advisory Group: Terms of Reference

Background

Pursuant to the *Public Service Reorganization and Transfer of Duties Act*, an Order in Council was made, effective February 1, 2011, transferring to the Minister of Public Safety the authority to determine, or to delegate the authority to determine, which individuals should be specified under section 4.81(1)(b) of the *Aeronautics Act*.

On February 2, 2011, the Minister of Public Safety formally delegated the authority to determine which individuals should be specified to the Deputy Minister of Public Safety Canada (PS), the Associate Deputy Minister, the Assistant Deputy Minister, Emergency Management and National Security Branch, and the Director General, National Security Policy Directorate. Normally, the Deputy Minister will exercise this authority. If he or she is unavailable, the Associate Deputy Minister or Assistant Deputy Minister will exercise the authority to determine which individuals should be specified; and in exigent circumstances, the Director General, or when he or she is unavailable the Director, Intelligence Policy, will do so.

Mandate

The mandate of the Specified Persons Advisory Group (Advisory Group) is to identify individuals who should be considered for specification, to assess the information supporting recommendations for specification, and to provide advice to the Minister of Public Safety or delegate regarding which individuals should be specified under section 4.81(1)(b) of the *Aeronautics Act*.

Composition of Committee

The Chair of the Advisory Group is the Director General, National Security Policy Directorate, PS. He or she may delegate the responsibility for chairing meetings to the Director, Intelligence Policy, PS. The Chair is a Voting Member of the Advisory Group; in the event of a tie, the Chair's vote will be the deciding vote. As the Secretariat, Intelligence Policy will support the Chair during meetings.

Other voting Members of the Advisory Group include the senior official in charge of the Passenger Protect Program at the Canadian Security Intelligence Service (CSIS), the Canada Border Services Agency (CBSA), the Royal Canadian Mounted Police (RCMP), and Transport Canada (TC). Members may send a delegate to Advisory Group meetings; however, delegates must have the authority to make decisions on behalf of their department or agency. Members may bring no more than two colleagues to support discussions.

One senior counsel from the Department of Justice (DoJ) will participate in meetings in an advisory capacity.

UNCLASSIFIED

The Chief, Passenger Protect Program Operations, TC, will participate in meetings in an advisory capacity.

One senior official from the Communications Security Establishment Canada (CSEC) may be invited when individuals are being considered for specification based wholly, or in large measure, on SIGINT information. He or she will participate in an advisory capacity.

In order to protect the security of information and the privacy of individuals being discussed, membership in the Advisory Group is restricted to the aforementioned individuals from CSEC, CSIS, DoJ, PS, RCMP, TC and CBSA.

Criteria for Specification

1) Threshold

The *Aeronautics Act* does not identify the threshold required to specify individuals. In sections 4.76 and 4.81(1)(a), however, the *Act* states that the threshold to undertake related actions – issuing an emergency direction and requiring an air carrier to provide information about a particular flight, respectively – is when “the Minister or officer is of the opinion.” This threshold has been interpreted to mean ‘reasonable grounds to suspect.’

In light of the threshold stated in sections 4.76 and 4.81(1)(a) of the *Aeronautics Act*, individuals will be considered for specification when the Advisory Group is of the opinion that there are ‘reasonable grounds to suspect’ they are engaging in threat-related activities.

‘Reasonable grounds to suspect,’ or reasonable suspicion, means something more than mere suspicion and something less than a belief based upon reasonable and probable grounds. Reasonable suspicion must be supported by factual elements that can be adduced in evidence. A hunch or intuition gained by experience cannot suffice.

2) Threat-related activities

Pursuant to section 4.81 of the *Aeronautics Act*, individuals may be specified “for the purposes of transportation security.” The same section defines transportation security as loss of life or personal injury, substantial damage to transportation, or interference with any means of transportation or transportation infrastructure.¹

Although the Minister of Public Safety or delegate has the authority to determine which individuals should be specified “for the purposes of *transportation security*,” the Minister of Transport or delegate may issue an emergency direction only if “there is an immediate threat to

¹ The complete definition is, “the protection of transportation or of any transportation infrastructure, including related equipment, from any actual or attempted action that could cause, or result in, (a) loss of life or personal injury; (b) substantial damage or destruction of a means of transportation or any transportation infrastructure; or (c) interference with any means of transportation or with any transportation infrastructure that is likely to result in loss of life or personal injury, or substantial damage to or destruction of any means of transportation or any transportation infrastructure.”

UNCLASSIFIED

aviation security.” Because of this restriction, as a matter of policy the Advisory Group will only consider individuals whom they reasonably suspect pose a threat to the aviation mode of transportation security; i.e., whose activities may cause loss of life or personal injury in, substantial damage to, or interference with aviation transportation or infrastructure.

3) Immediacy of the threat

Section 4.81(1)(b) of the *Aeronautics Act* does not require that an individual pose an immediate threat before he or she can be specified. The grounds of specification are simply “for the purposes of” aviation security.

Therefore, in considering individuals for specification, the Advisory Group will not assess whether they may pose an *immediate* threat to aviation security. It will only assess whether there are reasonable grounds to suspect that they pose a threat, i.e., whether their threat-related activities are current and on-going or whether they have ceased these threat-related activities.

The authority to decide whether or not a specified person may pose an immediate threat resides with the Minister of Transport or delegate, who pursuant to section 4.76 of the *Aeronautics Act* may make an emergency direction when he or she is of the opinion that there are reasonable grounds to suspect the person is “an immediate threat to aviation security.” That decision will be made based not only on the person’s suspected threat-related activities, but also on the particular facts of the case, e.g., whether he or she is travelling alone or with others, the reason for the travel if known, one-way or round trip, places to be visited, intended duration of the travel, etc.

Summary of Criteria

The Advisory Group will consider individuals for specification when it is of the opinion that there are reasonable grounds to suspect their activities pose a threat to aviation security, whether in terms of loss of life or personal injury in, substantial damage to, or interference with aviation transportation or infrastructure.

For example, the Advisory Group may consider individuals for specification when they have reasonable grounds to suspect that they:

- Are involved with a terrorist (or other) group that has harmed aviation security in the past, or may on reasonable grounds be suspected of doing so in the future;
- Have attempted in the past, or are planning to commit, to commit offences related to aviation; or
- Are capable of violent behavior and/or actions, and/or may have a motive to harm individuals on aircraft, or in an aerodrome or other aviation facility.

The Advisory Group will not be limited to these examples, which are intended to provide additional guidance only.

UNCLASSIFIED

Consequences of Specification

The *Aeronautics Act* does not specify the content of emergency directions. These Directions may be issued to deny boarding. Depending on the particular circumstances, however, other, less intrusive measures may be effective in mitigating the threat.

In the same way that the Minister of Transport or delegate is responsible for deciding whether to issue an emergency direction to mitigate the immediate threat posed by specified individuals, he or she is also responsible for deciding its content.

While denying boarding may often be the appropriate way of mitigating an immediate threat, in certain circumstances it may be appropriate to consider whether other, less intrusive measures would be effective in mitigating an immediate threat. The Advisory Group may be well placed to discuss these less intrusive measures both because of its expertise, and because of the additional time it has to deliberate. Such discussions will take place on a case-by-case basis.

If the Advisory Group is of the opinion that one or more less intrusive measures would be appropriate in mitigating the threat posed by a specified person, it will provide this advice (and supporting rationale) to TC. TC will consider this advice in the context of other information provided by the Advisory Group on the specified person's suspected threat-related activities, the situation in which he or she is attempting to board an aircraft, and time constraints TC faces in deciding whether to issue an emergency direction.

While TC will consider advice provided by the Advisory Group concerning the potential effectiveness of measures other than denying boarding, this advice will not bind the Minister of Transport or delegate who pursuant to section 4.76 of the *Aeronautics Act* has the discretion to decide the content of all emergency directions. Any advice provided by the Advisory Group will only be one of multiple factors considered in the TC decision-making process to determine the appropriate response to an immediate threat.

Updating of Information on Specified Individuals

Section 4.81(1)(b) of the *Aeronautics Act* requires air carriers to provide the Minister of Transport or delegate with any information in their control concerning specified individuals within 30 days of being provided their names. The *Act* does not restrict the Minister of Transport or delegate to requiring information on a particular person to only *one* 30 day period. The *Identity Screening Regulations* do require, however, that air carriers have a current list of the names of specified individuals.

To ensure that the information about specified individuals remains accurate and up-to-date, and consequently that the grounds for specifying them remain current, at every monthly meeting the Chair of the Advisory Group will ask Members whether they have new information on specified individuals. Any new information, in turn, will be made available to the PS decision-maker.

On an as-needed basis, the Chair will also ask Members to re-examine their information holdings with respect to certain specified individuals, and to update the summaries of information against

UNCLASSIFIED

these individuals. Normally, the Chair will make these requests with regard to individuals who have been specified for an extended period of time, i.e., at least two years, and about whom no new information has been brought forward for an extended period of time. The Advisory Group will then re-consider the information against these specified individuals, and consider whether they should continue to be specified.

De-specification

The department or agency that originally nominated a person for specification will inform the Advisory Group when it no longer has reasonable grounds to suspect that he or she poses a threat to aviation security.

The Advisory Group will consider the department or agency's proposal for de-specification. Normally, unless another Member has independent information that the person continues to pose a threat to aviation security, the Advisory Group will recommend to the PS decision-maker that the person be de-specified.

Frequency of Meetings

The Advisory Group will meet every 30 days or less. The Chair, in consultation with Members, will establish a regular day and time for meetings.

If Members have not identified individuals who should be considered for specification, the Chair may ask Members secretarially whether they have new information on currently specified individuals.

Process

CSIS, CBSA, RCMP, and TC will individually consult their databases and other sources of information to identify individuals who they believe should be considered for specification.

When a person is identified for consideration, that department or agency will complete a summary of the information about the person's suspected threat-related activities. This summary must be a full and fair representation of all information that is relevant to the decision, including any exculpatory information. In developing it, the department or agency may consult with DoJ.

The department or agency will also prepare the facting for summaries, which it will retain. Upon request, the department or agency will make this facting available to the Advisory Group and the PS decision-maker.

CSIS, CBSA, RCMP, and TC will provide the final version of the summaries they have completed to PS Intelligence Policy at least two working days prior to the meeting. PS Intelligence Policy will circulate the summaries to the Advisory Group.

The Advisory Group will assess the summaries provided, and where warranted will recommend to the Minister of Public Safety or delegate that individuals should be specified under section

UNCLASSIFIED

4.81(1)(b) of the *Aeronautics Act*. If the Advisory Group agrees that it should recommend a person be specified, it may also consider whether other, less intrusive measures than denying boarding may be effective in mitigating the threat posed should the person attempt to board an aircraft.

PS Intelligence Policy will prepare and send a docket containing the Advisory Group's recommendations, as well as a record of its discussion and the summaries of information on which these deliberations were based to the Minister of Public Safety or delegate for decision.

PS Intelligence Policy will send the names of individuals that the Minister of Public Safety or delegate has determined should be specified, the summaries of information discussed by the Advisory Group, and copies of the Records of Decision to TC Passenger Protect Operations via a secure communications system. It will also inform the other Members of the Advisory Group of the decision made.

TC Passenger Protect Operations will transmit the names of specified individuals to air carriers.

In the event that a specified person attempts to board an aircraft, the Minister of Transport or delegate will decide whether there are reasonable grounds to suspect that the person's travel constitutes an immediate threat to aviation security. If there are, the Minister of Transport or delegate will also decide the content of the emergency direction to be issued.

Exigent Circumstances

This process will be used when there are reasonable grounds to suspect that there is a specific, named threat to aviation security, and time constraints prevent using the normal process for specifying a person.

Where practical, the nominating department or agency may consult with DoJ. It will then contact PS Intelligence Policy with the request. The first point of contact will be the Director; the second will be the Policy Specialist working on the file. If neither of these individuals are available, the nominating department or agency will contact the Chair directly.

Within regular business hours, the nominating department or agency will provide PS Intelligence Policy a summary of the information against the person, as well as an explanation of the particular urgency, on a secure system. Outside of regular business hours, the department or agency will explain the situation verbally.

PS Intelligence Policy will provide the request and information to the Chair, who has the delegated authority to determine which individuals should be specified. PS Intelligence Policy will be responsible for liaising between the Chair and the nominating department or agency.

If the Chair (or, if he or she is unavailable, the Director, Intelligence Policy) decides that the person should be specified, within regular business hours PS Intelligence Policy will send the summary of information to TC Passenger Protect Operations in the regular manner, as well as a copy of the Record of Decision. Outside of regular business hours, the Chair will send an e-mail

UNCLASSIFIED

to TC Passenger Protect Operations informing it of his or her decision; and the nominating department or agency will send the summary of information to TC Passenger Protect Operations on a secure system.

PS Intelligence Policy will verbally confirm that TC Passenger Protect Operations is aware of the Chair's decision, and will send TC a copy of the Record of Decision as soon as is practicable afterwards.

TC Passenger Protect Operations will transmit the names of specified individuals to air carriers.

In all cases, PS Intelligence Policy will record the situation, the decision made, and the grounds for the decision. It will also inform the other Members of the Advisory Group of the decision made.

At the next regularly scheduled meeting, the Advisory Group will consider whether the person should be specified through the normal process. Its recommendation will be sent to the Minister of Public Safety or delegate for decision. The decision made by the Chair in exigent circumstances will remain in effect until the Minister or delegate makes his or her decision.

Secretariat

PS Intelligence Policy will provide a secretariat function for the Advisory Group. It will be responsible for: organizing meetings, preparing meeting summaries and records of decision, sending the Advisory Group's advice and original documentation to the Minister of Public Safety or delegate, maintaining current records of specified individuals, and liaising with TC Passenger Protect Operations to ensure the timely dissemination of names of specified individuals to air carriers.

Members will approve the meeting summaries and records of decision.



Public Safety / Sécurité publique
Canada / Canada

TOP SECRET// //CEO (w/atts)

DATE:

File No.:

MEMORANDUM FOR THE SENIOR ASSISTANT DEPUTY MINISTER

**SPECIFIED PERSONS ADVISORY GROUP
RECOMMENDATIONS:**

(Decision sought)

ISSUE

Transport Canada provided a list of specified persons to air carriers on
later than An updated version of this list should be provided to air carriers no
Decision by Your decision is sought on the appended Records of

BACKGROUND

The Terms of Reference for the Specified Persons Advisory Group (Advisory Group) are attached at **TAB 1**. The threshold for you to determine whether an individual should be specified is *reasonable grounds to suspect that an individual poses a threat to aviation security*.

CURRENT STATUS

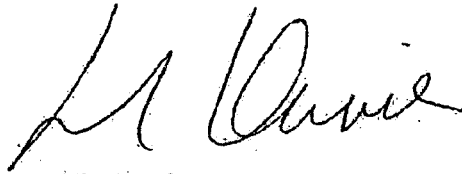
.../2

Canada

**Pages 11 to / à 12
are withheld pursuant to sections
sont retenues en vertu des articles**

**of the Access to Information
de la Loi sur l'accès à l'information**

Should you require additional information, please do not hesitate to contact me at
613-991-1970.



John Davies
Director General
National Security Policy Directorate

Enclosures:

Prepared by: Melissa Dahabieh



Public Safety Sécurité publique
Canada Canada

TOP SECRET//CEO (w/atts)

DATE:

File No.:

MEMORANDUM FOR THE SENIOR ASSISTANT DEPUTY MINISTER

**SPECIFIED PERSONS ADVISORY GROUP
RECOMMENDATIONS:**

(Decision sought)

ISSUE

Transport Canada provided a list of specified persons to air carriers on [redacted] an updated version of this list should be provided to air carriers no later than [redacted]. Your decision is sought on the appended Records of Decision by [redacted].

BACKGROUND

The Terms of Reference for the Specified Persons Advisory Group (Advisory Group) are attached at **TAB 1**. The threshold for you to determine whether an individual should be specified is *reasonable grounds to suspect that an individual poses a threat to aviation security*.

CURRENT STATUS

[Large redacted area]

.../2

Canada

**Pages 15 to / à 16
are withheld pursuant to sections
sont retenues en vertu des articles**


**of the Access to Information
de la Loi sur l'accès à l'information**

RECOMMENDATIONS

Should you require additional information, please do not hesitate to contact me at
613-991-1970.



John Davies
Director General
National Security Policy Directorate

Enclosures: 

Prepared by: Melissa Dahabieh



Sécurité publique Public Safety
Canada Canada

TOP SECRET//CEO (w/atts)

DATE:

File No.:

MEMORANDUM FOR THE SENIOR ASSISTANT DEPUTY MINISTER

SPECIFIED PERSONS ADVISORY GROUP
RECOMMENDATIONS:

(Decision sought)

ISSUE

Transport Canada (TC) provided a list of specified persons to air carriers on
An updated version of this list should be provided to air carriers no later
than Your decision is sought on the appended Records of Decision by

BACKGROUND

The Terms of Reference for the Specified Persons Advisory Group (Advisory Group) are
attached at **TAB 1**. The threshold for you to determine whether an individual should be
specified is *reasonable grounds to suspect that an individual poses a threat to aviation
security*.

CURRENT STATUS

.../2

Canada

**Pages 19 to / à 20
are withheld pursuant to sections
sont retenues en vertu des articles**

**of the Access to Information
de la Loi sur l'accès à l'information**

Page 21

**is withheld pursuant to sections
est retenue en vertu des articles**

**of the Access to Information
de la Loi sur l'accès à l'information**

TOP SECRET// **CEO (w/atts)**

- 5 -

RECOMMENDATIONS

Should you require additional information, please do not hesitate to contact me at
613-991-1970.



John Davies
Director General
National Security Policy Directorate

Enclosures:

Prepared by: '



Public Safety Sécurité publique
Canada Canada

TOP SECRET // / CEO

DATE:

File No.:

MEMORANDUM FOR THE SENIOR ASSISTANT DEPUTY MINISTER

**SPECIFIED PERSONS ADVISORY GROUP
RECOMMENDATIONS:**

(Decision sought)

ISSUE

Transport Canada (TC) provided a list of specified persons to air carriers on
An updated version of this list should be provided to air carriers no later
than our decision is sought on the appended Records of Decision by

BACKGROUND

The Terms of Reference for the Specified Persons Advisory Group (Advisory Group) are attached at **TAB 1**. The threshold for you to determine whether an individual should be specified is *reasonable grounds to suspect that an individual poses a threat to aviation security*.

CURRENT STATUS

.../2

Canada

**Pages 24 to / à 25
are withheld pursuant to sections
sont retenues en vertu des articles**

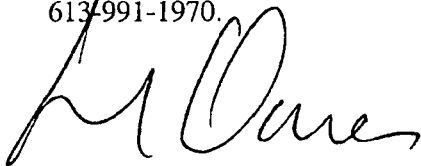
**of the Access to Information
de la Loi sur l'accès à l'information**

TOP SECRET// //CEO

- 4 -

RECOMMENDATIONS

Should you require additional information, please do not hesitate to contact me at
613-991-1970.



John Davies
Director General
National Security Policy Directorate

Enclosures:

Prepared by:



Sécurité publique Public Safety
Canada Canada

TOP SECRET / / CEO

DATE:

File No.:

MEMORANDUM FOR THE SENIOR ASSISTANT DEPUTY MINISTER

SPECIFIED PERSONS ADVISORY GROUP
RECOMMENDATIONS:

(Decision sought)

ISSUE

Transport Canada (TC) provided a list of specified persons to air carriers on
An updated version of this list should be provided to air carriers no later
than our decision is sought on the appended Records of Decision by

BACKGROUND

The Terms of Reference for the Specified Persons Advisory Group (Advisory Group) are
attached at **TAB 1**. The threshold for you to determine whether an individual should be
specified is *reasonable grounds to suspect that an individual poses a threat to aviation
security*.

CURRENT STATUS

.../2

Canada

**Pages 28 to / à 29
are withheld pursuant to sections
sont retenues en vertu des articles**

**of the Access to Information
de la Loi sur l'accès à l'information**

TOP SECRET/ CEO

- 4 -

Should you require additional information, please do not hesitate to contact me at 613-991-1970.



John Davies
Director General
National Security Policy Directorate

Enclosures: (

Prepared by:



Public Safety Sécurité publique
Canada Canada

TOP SECRET // / CEO

DATE:

File No.:

MEMORANDUM FOR THE SENIOR ASSISTANT DEPUTY MINISTER

**SPECIFIED PERSONS ADVISORY GROUP
RECOMMENDATIONS:**

(Decision sought)

ISSUE

Transport Canada (TC) provided a list of specified persons to air carriers on . . .
An updated version of this list should be provided to air carriers no later
than . . . Your decision is sought on the appended Records of Decision by

BACKGROUND

The Terms of Reference for the Specified Persons Advisory Group (Advisory Group) are attached at **TAB 1**. The threshold for you to determine whether an individual should be specified is *reasonable grounds to suspect that an individual poses a threat to aviation security*.

CURRENT STATUS

.../2

**Pages 32 to / à 35
are withheld pursuant to sections
sont retenues en vertu des articles**

**of the Access to Information
de la Loi sur l'accès à l'information**

TOP SECRET/ CEO

- 6 -

RECOMMENDATIONS

Should you require additional information, please do not hesitate to contact me at
613-991-1970.



John Davies
Director General
National Security Policy Directorate

Enclosures:
Prepared by



Public Safety Sécurité publique
Canada Canada

TOP SECRET // CEO

DATE:

File No.:

MEMORANDUM FOR THE SENIOR ASSISTANT DEPUTY MINISTER

**SPECIFIED PERSONS ADVISORY GROUP
RECOMMENDATIONS:**

(Decision sought)

ISSUE

Transport Canada (TC) provided a list of specified persons to air carriers on [REDACTED].
[REDACTED] An updated version of this list should be provided to air carriers no later than [REDACTED].
[REDACTED] Your decision is sought on the appended Records of Decision by [REDACTED].

BACKGROUND

The Terms of Reference for the Specified Persons Advisory Group (Advisory Group) are attached at **TAB 1**. The threshold for you to determine whether an individual should be specified is *reasonable grounds to suspect that an individual poses a threat to aviation security*.

CURRENT STATUS

.../2

Canada

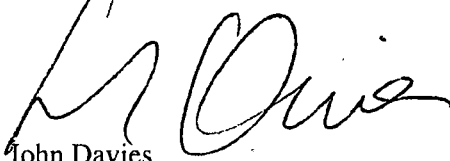
**Pages 38 to / à 39
are withheld pursuant to sections
sont retenues en vertu des articles**

**of the Access to Information
de la Loi sur l'accès à l'information**

TOP SECRET // CEO

- 4 -

Should you require additional information, please do not hesitate to contact me at
613-991-1970.



John Davies
Director General
National Security Policy Directorate

Enclosures:
Prepared by:



Public Safety Sécurité publique
Canada Canada

TOP SECRET //

// CEO

DATE:

File No.:

MEMORANDUM FOR THE SENIOR ASSISTANT DEPUTY MINISTER

**SPECIFIED PERSONS ADVISORY GROUP
RECOMMENDATIONS:**

(Decision sought)

ISSUE

Transport Canada (TC) provided a list of specified persons to air carriers on
An updated version of this list should be provided to air carriers no
later than Your decision is sought on the appended Records of Decision
by

BACKGROUND

The Terms of Reference for the Specified Persons Advisory Group (Advisory Group) are
attached at **TAB 1**. The threshold for you to determine whether an individual should be
specified is *reasonable grounds to suspect that an individual poses a threat to aviation
security*.

CURRENT STATUS

.../2

Canada

**Pages 42 to / à 44
are withheld pursuant to sections
sont retenues en vertu des articles**

**of the Access to Information
de la Loi sur l'accès à l'information**

TOP SECRET //

// CEO

- 5 -

RECOMMENDATIONS

Should you require additional information, please do not hesitate to contact me at
613-991-1970.



John Davies
Director General
National Security Policy Directorate

Enclosures:
Prepared by



Public Safety Sécurité publique
Canada Canada

SECRET // CEO

DATE:

File No.:

MEMORANDUM FOR THE SENIOR ASSISTANT DEPUTY MINISTER

**SPECIFIED PERSONS ADVISORY GROUP
RECOMMENDATIONS:**

(Decision sought)

ISSUE

Transport Canada (TC) provided a list of specified persons to air carriers on [redacted]. An updated version of this list should be provided to air carriers no later than [redacted]. [redacted] Our decision is sought on the appended Records of Decision by [redacted].

BACKGROUND

The Terms of Reference for the Specified Persons Advisory Group (Advisory Group) are attached at **TAB 1**. The threshold for you to determine whether an individual should be specified is *reasonable grounds to suspect that an individual poses a threat to aviation security*.

CURRENT STATUS

.../2

**Pages 47 to / à 48
are withheld pursuant to sections
sont retenues en vertu des articles**

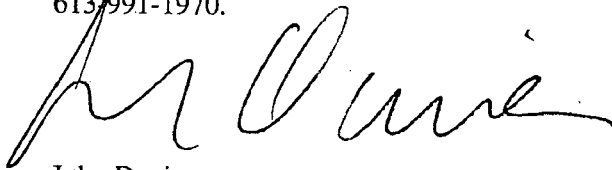
**of the Access to Information
de la Loi sur l'accès à l'information**

SECRET // CEO

- 4 -

RECOMMENDATIONS

Should you require additional information, please do not hesitate to contact me at
613/991-1970.



John Davies
Director General
National Security Policy Directorate

Enclosures:
Prepared by



Sécurité publique Public Safety
Canada Canada

SECRET // CEO

DATE:

File No.:

MEMORANDUM FOR THE SENIOR ASSISTANT DEPUTY MINISTER

**SPECIFIED PERSONS ADVISORY GROUP
RECOMMENDATIONS:**

(Decision sought)

ISSUE

Transport Canada (TC) provided a list of specified persons to air carriers on
An updated version of this list should be provided to air carriers no
later than our decision is sought on the appended Records of
Decision by

BACKGROUND

The Terms of Reference for the Specified Persons Advisory Group (Advisory Group) are
attached at **TAB 1**. The threshold for you to determine whether an individual should be
specified is *reasonable grounds to suspect that an individual poses a threat to aviation
security*.

CURRENT STATUS

.../2

Canada

Page 51

**is withheld pursuant to sections
est retenue en vertu des articles**

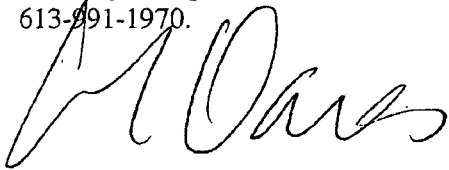
**of the Access to Information
de la Loi sur l'accès à l'information**

SECRET // CEO

- 3 -

RECOMMENDATIONS

Should you require additional information, please do not hesitate to contact me at
613-991-1970.



John Davies
Director General
National Security Policy Directorate

Enclosures: ()
Prepared by: ()

**Pages 54 to / à 55
are withheld pursuant to sections
sont retenues en vertu des articles**

**of the Access to Information
de la Loi sur l'accès à l'information**

SECRET // CEO

- 4 -

Should you require additional information, please do not hesitate to contact me at
613-991-1970.

A handwritten signature in black ink, appearing to read "John Davies". The signature is fluid and cursive, with a large initial "J" and "D".

John Davies
Director General
National Security Policy Directorate

Enclosures:
Prepared by



Public Safety Sécurité publique
Canada Canada

SECRET

DATE:

File No.:

MEMORANDUM FOR THE SENIOR ASSISTANT DEPUTY MINISTER

**SPECIFIED PERSONS ADVISORY GROUP
RECOMMENDATIONS:**

(Decision sought)

ISSUE

Transport Canada (TC) provided a list of specified persons to air carriers on
An updated version of this list should be provided to air carriers no
later than Your decision is sought on the appended Records of
Decision before the next Specified Persons Advisory Group on

BACKGROUND

The Terms of Reference for the Specified Persons Advisory Group (Advisory Group) are
attached at **TAB 1**. The threshold for you to determine whether an individual should be
specified is *reasonable grounds to suspect that an individual poses a threat to aviation
security*.

CURRENT STATUS

.../2

Canada¹⁸⁶⁸

000057
000057

Page 58

**is withheld pursuant to sections
est retenue en vertu des articles**

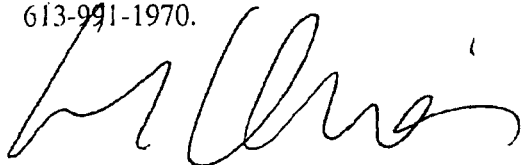
**of the Access to Information
de la Loi sur l'accès à l'information**

SECRET

- 3 -

RECOMMENDATIONS

Should you require additional information, please do not hesitate to contact me at
613-991-1970.



John Davies
Director General
National Security Policy Directorate

Enclosures:
Prepared by



Public Safety Sécurité publique
Canada Canada

SECRET

DATE:

File No.:

MEMORANDUM FOR THE SENIOR ASSISTANT DEPUTY MINISTER

**SPECIFIED PERSONS ADVISORY GROUP
RECOMMENDATIONS:**

(Decision sought)

ISSUE

Transport Canada (TC) provided a list of specified persons to air carriers on
later than An updated version of this list should be provided to air carriers no
on or before 1 Your decision is sought on the appended Records of Decision

BACKGROUND

The Terms of Reference for the Specified Persons Advisory Group (Advisory Group) are attached at **TAB 1**. The threshold for you to determine whether an individual should be specified is *reasonable grounds to suspect that an individual poses a threat to aviation security*.

CURRENT STATUS

.../2

Canada

Page 61

**is withheld pursuant to sections
est retenue en vertu des articles**

**of the Access to Information
de la Loi sur l'accès à l'information**

SECRET

- 3 -

RECOMMENDATIONS

Should you require additional information, please do not hesitate to contact me at
613-991-1970.



John Davies
Director General
National Security Policy Directorate

Enclosures:
Prepared by

000062
000062

**Pages 64 to / à 65
are withheld pursuant to sections
sont retenues en vertu des articles**

**of the Access to Information
de la Loi sur l'accès à l'information**

SECRET

-4-

RECOMMENDATIONS

Should you require additional information, please do not hesitate to contact me at
613-991-1970



John Davies
Director General
National Security Policy Directorate

Enclosures:
Prepared by



Public Safety Sécurité publique
Canada Canada

TOP SECRET

DATE:

File No.:

MEMORANDUM FOR THE SENIOR ASSISTANT DEPUTY MINISTER

**SPECIFIED PERSONS ADVISORY GROUP
RECOMMENDATIONS:**

(Decision sought)

ISSUE

Transport Canada (TC) provided a list of specified persons to air carriers on
An updated version of this list should be provided to air carriers no later
than Your decision is sought on the appended Records of Decision on or
before 1

BACKGROUND

The Terms of Reference for the Specified Persons Advisory Group (Advisory Group) are
attached at **TAB 1**. The threshold for you to determine whether an individual should be
specified is *reasonable grounds to suspect that an individual poses a threat to aviation
security*.

CURRENT STATUS

.../2

Canada

Page 68

**is withheld pursuant to sections
est retenue en vertu des articles**

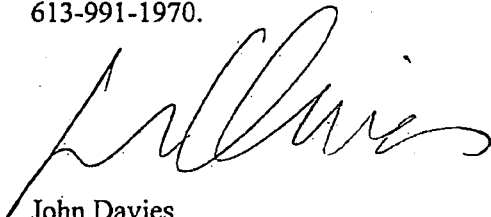
**of the Access to Information
de la Loi sur l'accès à l'information**

TOP SECRET

- 3 -

RECOMMENDATIONS

Should you require additional information, please do not hesitate to contact me at
613-991-1970.



John Davies
Director General
National Security Policy Directorate

Enclosures:
Prepared by



Public Safety Sécurité publique
Canada Canada

Ottawa, Canada
K1A 0P8

TOP SECRET// //CEO

DATE:

File No.

MEMORANDUM FOR THE SENIOR ASSISTANT DEPUTY MINISTER

SPECIFIED PERSONS ADVISORY GROUP
RECOMMENDATIONS:]

(Decision sought)

ISSUE

Transport Canada (TC) provided a list of specified persons to air carriers on
An updated version of this list should be provided to air carriers no later
than . Your decision is sought on the appended Records of Decision on or
before

BACKGROUND

The Terms of Reference for the Specified Persons Advisory Group (Advisory Group) are
attached at **TAB 1**. The threshold for you to determine whether an individual should be
specified is *reasonable grounds to suspect that an individual poses a threat to*
transportation security.

CURRENT STATUS

.../2

Canada

**Pages 71 to / à 72
are withheld pursuant to sections
sont retenues en vertu des articles**

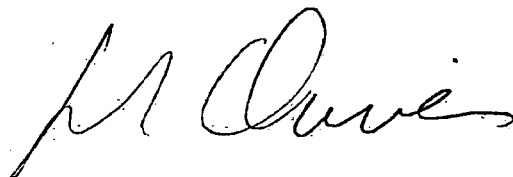
**of the Access to Information
de la Loi sur l'accès à l'information**

TOP SECRET// **/CEO**

- 4 -

RECOMMENDATIONS

Should you require additional information, please do not hesitate to contact me at
613-991-1970.



John Davies
Director General
National Security Policy Directorate

Enclosures:
Prepared by

000073
000073



Public Safety Sécurité publique
Canada Canada

Ottawa, Canada
K1A 0P8

SECRET// /CEO

DATE:

File No.:

MEMORANDUM FOR THE SENIOR ASSISTANT DEPUTY MINISTER

**SPECIFIED PERSONS ADVISORY GROUP
RECOMMENDATIONS:**

(Decision sought)

ISSUE

Transport Canada (TC) provided a list of specified persons to air carriers on
An updated version of this list should be provided to air carriers no later
than our decision is sought on the appended Records of Decision on or
before .

BACKGROUND

The Terms of Reference for the Specified Persons Advisory Group (Advisory Group) are
attached at **TAB 1**. The threshold for you to determine whether an individual should be
specified is *reasonable grounds to suspect that an individual poses a threat to
transportation security*.

CURRENT STATUS

.../2

Canada

**Pages 75 to / à 78
are withheld pursuant to sections
sont retenues en vertu des articles**

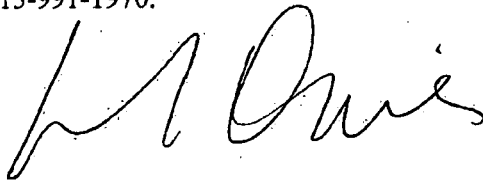
**of the Access to Information
de la Loi sur l'accès à l'information**

SECRET/ /CEO

- 6 -

RECOMMENDATIONS

Should you require additional information, please do not hesitate to contact me at
613-991-1970.



John Davies
Director General
National Security Policy Directorate

Enclosures: ()
Prepared by:

000079
000079



Public Safety Sécurité publique
Canada Canada

Ottawa, Canada
K1A 0P8

TOP SECRET // // CANADIAN EYES ONLY

DATE:

File No.:

MEMORANDUM FOR THE SENIOR ASSISTANT DEPUTY MINISTER

**SPECIFIED PERSONS ADVISORY GROUP
RECOMMENDATIONS:**

(Decision sought)

ISSUE

To seek your decision, based on the Recommendation appended to each case brief, to list and agree on the recommend directions on each nomination to the Passenger Protect Program (PPP) under the *Secure Air Travel Act* (SATA).

A version of this list should be provided to air carriers no later than August 1, 2015, the date on which the SATA comes into force. To ensure that the new list is operational under the new authorities, your decision is sought on the appended Recommendations on or before

OVERVIEW

In order to be prepared for the coming into force of the SATA, and associated *Secure Air Travel Regulations*, on August 1, 2015, the Specified Persons Advisory Group (Advisory Group) met on _____ to review each case brief. Information on individuals identified for consideration were presented and assessed by the Advisory Group.

As per standard procedure, the Chair asked the members whether they would recommend listing any individuals under section 8(1)(a) or (b) of the SATA and, under section 9(1), direct air carriers to take a specific action to prevent the individual from engaging in any act outlined in section 8(1).

.../2

Canada

TOP SECRET / // CANADIAN EYES ONLY

-2-

Based on the facts of each case, the Advisory Group is of the view that the individuals meet the threshold to be listed under section 8(1)(a) or (b) of the SATA and recommends that the individuals be listed. The threshold to be listed is *reasonable grounds to suspect that an individual will engage or attempt to engage in an act that would threaten transportation security; or travel by air for the purpose of committing an act or omission that (1) is an offence under sections 83.18, 83.19 or 83.2 of the Criminal Code or an offence referred to in paragraph (c) of the definition "terrorism offence" in section 2 of that Act or (2) if it were committed in Canada, would constitute an offence referred to in sub-paragraph (1).*

Pursuant to subsection 9(1) of the SATA, the Minister of Public Safety and Emergency Preparedness, or his/her delegate, may direct an air carrier to take a specific, reasonable and necessary action to prevent a listed person from engaging in any act set out in subsection 8(1) of the SATA. After considering the facts of each case, the Advisory Group recommended operational directions, i.e., recommended measures to address the threat should the listed individual attempt to board an aircraft. For example, this can include denial of transportation, requirement for additional screening and permission to travel only if an in-flight security officer is on board. It is important to note that the final operational decision under section 9(1) of the SATA will be subject to any additional information that may become available at the time the listed individual attempts to board an aircraft.

RECOMMENDATIONS

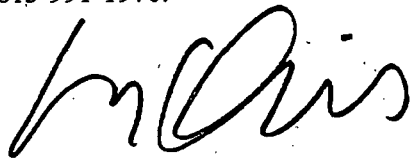
**Pages 82 to / à 83
are withheld pursuant to sections
sont retenues en vertu des articles**

**of the Access to Information
de la Loi sur l'accès à l'information**

TOP SECRET // / CANADIAN EYES ONLY

- 5 -

Should you require additional information, please do not hesitate to contact me at
613-991-1970.



John Davies
Director General
National Security Policy Directorate

Enclosures:
Prepared by



Public Safety Sécurité publique
Canada Canada

Ottawa, Canada
K1A 0P8

TOP SECRET // **' CANADIAN EYES ONLY**

DATE:

File No.:

MEMORANDUM FOR THE SENIOR ASSISTANT DEPUTY MINISTER

**PASSENGER PROTECT ADVISORY GROUP
RECOMMENDATIONS:**

(Decision sought)

ISSUE

To seek your decision, based on the Recommendation appended, to list and agree on the recommend directions on new nominations and updates on currently listed individuals to the Passenger Protect Program (PPP).

BACKGROUND

The threshold for you to determine whether an individual should be listed is *reasonable grounds to suspect that an individual will engage or attempt to engage in an act that would threaten transportation security; or travel by air for the purpose of committing an act or omission that (1) is an offence under sections 83.18, 83.19 or 83.2 of the Criminal Code or an offence referred to in paragraph (c) of the definition "terrorism offence" in section 2 of that Act or (2) if it were committed in Canada, would constitute an offence referred to in sub-paragraph (1).*

Pursuant to subsection 9(1) of the SATA, the Minister of Public Safety and Emergency Preparedness, or his/her delegate, may direct an air carrier to take a specific, reasonable and necessary action to prevent a listed person from engaging in any act set out in subsection 8(1) of the SATA. After considering the facts of each case, the Advisory Group has also recommended operational directions for each individual, i.e., recommended measures to address the threat should the listed individual attempt to board an aircraft. It is important to note that the final operational decision under section 9(1) of the SATA will be subject to any additional information, including that which may become available at the time the listed individual attempts to board an aircraft.

.../2

Canada

**Pages 86 to / à 89
are withheld pursuant to sections
sont retenues en vertu des articles**

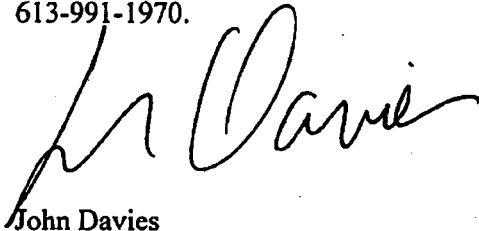
**of the Access to Information
de la Loi sur l'accès à l'information**

TOP SECRET //

CANADIAN EYES ONLY

- 6 -

Should you require additional information, please do not hesitate to contact me at
613-991-1970.



John Davies
Director General
National Security Policy Directorate

Enclosures: (
Prepared by:



Public Safety Sécurité publique
Canada Canada

Ottawa, Canada
K1A 0P8

TOP SECRET // // CANADIAN EYES ONLY

DATE:

File No.:

MEMORANDUM FOR THE SENIOR ASSISTANT DEPUTY MINISTER

**PASSENGER PROTECT ADVISORY GROUP
RECOMMENDATIONS:**

(Decision sought)

ISSUE

To seek your decision, based on the attached Recommendations, to list and agree on the recommended directions on new nominations; and to update on currently listed individuals to the Passenger Protect Program (PPP).

BACKGROUND

The threshold for you to determine whether an individual should be listed is *reasonable grounds to suspect that an individual will engage or attempt to engage in an act that would threaten transportation security; or travel by air for the purpose of committing an act or omission that (1) is an offence under sections 83.18, 83.19 or 83.2 of the Criminal Code or an offence referred to in paragraph (c) of the definition "terrorism offence" in section 2 of that Act or (2) if it were committed in Canada, would constitute an offence referred to in sub-paragraph (1).*

Pursuant to subsection 9(1) of the SATA, the Minister of Public Safety and Emergency Preparedness, or his/her delegate, may direct an air carrier to take a specific, reasonable and necessary action to prevent a listed person from engaging in any act set out in subsection 8(1) of the SATA. After considering the facts of each case, the Advisory Group has also recommended operational directions for each individual, i.e., recommended measures to address the threat should the listed individual attempt to board an aircraft. It is important to note that the final operational decision under section 9(1) of the SATA will be subject to any additional information, including that which may become available at the time the listed individual attempts to board an aircraft.

.../2

Canada

**Pages 92 to / à 94
are withheld pursuant to sections
sont retenues en vertu des articles**

**of the Access to Information
de la Loi sur l'accès à l'information**

TOP SECRET / // CANADIAN EYES ONLY

- 5 -

RECOMMENDATIONS

Should you require additional information, please do not hesitate to contact me at
613-991-1979.



Ritu Banerjee
A/Director General
National Security Policy Directorate

Enclosures:
Prepared by



Public Safety Sécurité publique
Canada Canada

Ottawa, Canada
K1A 0P8

SECRET // CANADIAN EYES ONLY

DATE:

File No.: (

MEMORANDUM FOR THE SENIOR ASSISTANT DEPUTY MINISTER

**PASSENGER PROTECT ADVISORY GROUP
RECOMMENDATIONS:**

(Decision sought)

ISSUE

To seek your decision, based on the attached Recommendations, to list and agree on the recommended directions on new nominations; and to update on currently listed individuals to the Passenger Protect Program (PPP).

BACKGROUND

The threshold for you to determine whether an individual should be listed is *reasonable grounds to suspect that an individual will engage or attempt to engage in an act that would threaten transportation security; or travel by air for the purpose of committing an act or omission that (1) is an offence under sections 83.18, 83.19 or 83.2 of the Criminal Code or an offence referred to in paragraph (c) of the definition "terrorism offence" in section 2 of that Act or (2) if it were committed in Canada, would constitute an offence referred to in sub-paragraph (1).*

Pursuant to subsection 9(1) of the SATA, the Minister of Public Safety and Emergency Preparedness, or his/her delegate, may direct an air carrier to take a specific, reasonable and necessary action to prevent a listed person from engaging in any act set out in subsection 8(1) of the SATA. After considering the facts of each case, the Advisory Group has also recommended operational directions for each individual, i.e., recommended measures to address the threat should the listed individual attempt to board an aircraft. It is important to note that the final operational decision under section 9(1) of the SATA will be subject to any additional information, including that which may become available at the time the listed individual attempts to board an aircraft.

.../2

Canada

**Pages 97 to / à 100
are withheld pursuant to sections
sont retenues en vertu des articles**

**of the Access to Information
de la Loi sur l'accès à l'information**

SECRET // CANADIAN EYES ONLY

- 6 -

Should you require additional information, please do not hesitate to contact me at
613-991-1979.



Ritu Banerjee
A/Director General
National Security Policy Directorate

Enclosures:
Prepared by

000101
000101



Public Safety Sécurité publique
Canada Canada

Ottawa, Canada
K1A 0P8

TOP SECRET / // CANADIAN EYES ONLY

DATE:

File No.:

MEMORANDUM FOR THE SENIOR ASSISTANT DEPUTY MINISTER

PASSENGER PROTECT ADVISORY GROUP
RECOMMENDATIONS:

(Decision sought)

ISSUE

To seek your decision, based on the attached recommendations, to list and agree on the recommended directions on new nominations and update on currently listed individuals to the Passenger Protect Program.

BACKGROUND

The threshold for you to determine whether an individual should be listed is *reasonable grounds to suspect that an individual will engage or attempt to engage in an act that would threaten transportation security; or travel by air for the purpose of committing an act or omission that (1) is an offence under sections 83.18, 83.19 or 83.2 of the Criminal Code or an offence referred to in paragraph (c) of the definition "terrorism offence" in section 2 of that Act or (2) if it were committed in Canada, would constitute an offence referred to in sub-paragraph (1).*

Pursuant to subsection 9(1) of the *Secure Air Travel Act (SATA)*, the Minister of Public Safety and Emergency Preparedness, or his/her delegate, may direct an air carrier to take a specific, reasonable and necessary action to prevent a listed person from engaging in any act set out in subsection 8(1) of the SATA. After considering the facts of each case, the Passenger Protect Advisory Group (Advisory Group) has also recommended operational directions for each individual, i.e., recommended measures to address the threat should the listed individual attempt to board an aircraft. It is important to note that the final operational decision under section 9(1) of the SATA will be subject to any additional information, including that which may become available at the time the listed individual attempts to board an aircraft.

.../2

Canada

**Pages 103 to / à 105
are withheld pursuant to sections
sont retenues en vertu des articles**

**of the Access to Information
de la Loi sur l'accès à l'information**

TOP SECRET // / CANADIAN EYES ONLY

- 5 -

Should you require additional information, please do not hesitate to contact me at
613-991-1979.



Ritu Banerjee
A/Director General
National Security Policy Directorate

Enclosures:
Prepared by:

**Pages 107 to / à 300
are withheld pursuant to sections
sont retenues en vertu des articles**

**of the Access to Information
de la Loi sur l'accès à l'information**

**Pages 301 to / à 400
are withheld pursuant to sections
sont retenues en vertu des articles**

**of the Access to Information
de la Loi sur l'accès à l'information**

**Pages 401 to / à 500
are withheld pursuant to sections
sont retenues en vertu des articles**

**of the Access to Information
de la Loi sur l'accès à l'information**

**Pages 501 to / à 600
are withheld pursuant to sections
sont retenues en vertu des articles**

**of the Access to Information
de la Loi sur l'accès à l'information**

**Pages 601 to / à 700
are withheld pursuant to sections
sont retenues en vertu des articles**

**of the Access to Information
de la Loi sur l'accès à l'information**

**Pages 701 to / à 800
are withheld pursuant to sections
sont retenues en vertu des articles**

**of the Access to Information
de la Loi sur l'accès à l'information**

**Pages 801 to / à 900
are withheld pursuant to sections
sont retenues en vertu des articles**

**of the Access to Information
de la Loi sur l'accès à l'information**

**Pages 901 to / à 1000
are withheld pursuant to sections
sont retenues en vertu des articles**

**of the Access to Information
de la Loi sur l'accès à l'information**

**Pages 1001 to / à 1100
are withheld pursuant to sections
sont retenues en vertu des articles**

**of the Access to Information
de la Loi sur l'accès à l'information**

**Pages 1101 to / à 1200
are withheld pursuant to sections
sont retenues en vertu des articles**

**of the Access to Information
de la Loi sur l'accès à l'information**

**Pages 1201 to / à 1262
are withheld pursuant to sections
sont retenues en vertu des articles**

**of the Access to Information
de la Loi sur l'accès à l'information**